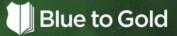
ANTHONY BANDIERO, ESQ.

ARKANSAS Search & Seizer Survival Guide A field guide for law enforcement



ARKAN

Arkansas Search & Seizure Survival Guide

A FIELD GUIDE FOR LAW ENFORCEMENT



Anthony Bandiero, JD, ALM

Blue To Gold Law Enforcement Training, LLC SPOKANE, WASHINGTON Copyright © 2024 by Anthony Bandiero.

All rights reserved. No part of this publication may be reproduced, distributed or transmitted in any form or by any means, including photocopying, recording, or other electronic or mechanical methods, without the prior written permission of the publisher, except in the case of brief quotations embodied in critical reviews and certain other noncommercial uses permitted by copyright law. For permission requests, write to the publisher, addressed "Attention: Permissions Coordinator," at the address below.

Blue to Gold, LLC 12402 N Division St #119 Spokane, WA 99218 info@bluetogold.com www.bluetogold.com

Ordering Information:

Quantity sales. Special discounts are available on quantity purchases by government agencies, police associations, and others. For details, contact us at the address above.

Arkansas Search & Seizure Survival Guide ISBN 979-8323114047 Last updated 09-09-2024

Note: This is a general overview of the classical and current United States court decisions related to search and seizure, liability, and confessions. As an overview, it should be used for a basic analysis of the general principles but not as a comprehensive presentation of the entire body of law. It is not to be used as a substitute for the opinion or advice of the appropriate legal counsel from the reader's department. To the extent possible, the information is current. However, very recent statutory and case law developments may not be covered.

Additionally, readers should be aware that all citations in this book are meant to give the reader the necessary information to find the relevant case. Case citations do not comply with court requirements and intentionally omit additional information such as pin cites, internal citations, and subsequent case developments. The citations are intended for police officers. Lawyers must conduct due diligence and read the case completely and cite appropriately.



FREE WEEKLY WEBINARS



VISIT WWW.BLUETOGOLD.COM/CALENDAR FOR MORE DETAILS



ASK THE EXPERT!

Submit your questions

bluetogold.com/show

ON-DEMAND COURSE AVAILABLE



VISIT WWW.UNIVERSITY.BLUETOGOLD.COM FOR MORE DETAILS

BlueToGold

Overview

Let's Start with the Basics	13
Consensual Encounters	46
Investigative Detentions	78
Arrests	115
Vehicles	161
Homes	211
Businesses & Schools	271
Personal Property	291
Technology Searches	300
Miscellaneous Searches & Seizures	326
Search Warrants	344
Law Enforcement Liability	369
Index	401

Note about case citations:

The case names cited throughout this book are not formatted according to the Bluebook citation style, which is widely recognized in legal writing. Instead, these citations are presented in a more straightforward manner, primarily to facilitate ease of reference for readers who may wish to delve deeper into the cases themselves. This approach is adopted to enhance the accessibility of the material, especially for those who might not be familiar with the intricacies of legal citation formats. By presenting case names in a clear and direct way, the book aims to encourage readers to explore these cases further, providing a gateway to understanding the legal principles and precedents discussed more deeply.

Table of Contents

Let's Start with the Basics	13
Fourth Amendment	14
Arkansas Constitution Article 2, Section 15	16
Three Golden Rules of Search & Seizure	17
The Right 'To be Left Alone'	19
Decision Sequencing	20
C.R.E.W.	21
Fourth Amendment Reasonableness	23
Private Searches	26
"Hunches" Defined	30
Reasonable Suspicion Defined	33
Probable Cause Defined	35
Collective Knowledge Doctrine	38
What is a "Search" Under the Fourth Amendment?	41
What is a "Seizure" Under the Fourth Amendment?	43
Consensual Encounters	46
Consensual Encounters	47
Knock and Talks	52
Investigative Activities During Consensual Encounter	56
Asking for Identification	60
Removing Hands from Pockets	63
Transporting to Police Station	66
Consent to Search	68
Third-Party Consent	73
Mistaken Authority to Consent	76

Investigative Detentions	78
Specific Factors to Consider	79
Detaining a Suspect	82
Officer Safety Detentions	84
How Long Can Detentions Last?	86
Investigative Techniques During a Stop	88
Identifications - in the Field	90
Unprovoked Flight Upon Seeing an Officer	91
Detentions Based on an Anonymous Tip	93
Handcuffing and Use of Force	97
Detaining Victims or Witnesses	99
Patdown for Weapons	101
Patdown Based on Anonymous Tips	105
Plain Feel Doctrine	107
Involuntary Transportation	109
Detaining People Who Publicly Record Police Office	ers.112
Arrests	115
Lawful Arrest	116
Entry into Home with Arrest Warrant	121
Warrantless Entry to Make Arrest	124
Collective Knowledge Doctrine	126
Meaning of "Committed in the Officer's Presence?".	129
Line-Ups	131
Protective Sweeps	134
When to "Un-arrest" a Suspect	138
"Contempt of Cop" Arrests	141
Arrests at Public Protests	144

Search Incident to Arrest	146
Search Prior to Formal Arrest	148
Search Incident to a "Temporary" Arrest	150
Attempt to Swallow Drugs	152
DUI Breath Tests	154
DUI Blood Tests	156
Searching Vehicle Incident to Arrest	158
Vehicles	161
General Rule	162
Scope of Stop Similar to an Investigative Detention	164
Community Caretaking Stops	166
Reasonable Suspicion Stops	169
Stops to Verify Temporary Registration	171
DUI Checkpoints	173
Information Gathering Checkpoints	176
Legal Considerations for Any Checkpoint	178
Ordering Passengers to Stay in, or Exit Vehicle	179
Consent to Search a Vehicle	181
Frisking People Who Ride in Police Vehicle	184
Searching Vehicle and Occupants for Weapons	186
K9 Sniff Around Vehicle	188
Searching Vehicle Incident to Arrest	192
Searching Vehicle with Probable Cause	195
Dangerous Items Left in Vehicle	198
Inventories	199
Identifying Passengers	203
Unrelated Questioning	205

Constructive Possession	207
Homes	211
Overview & Standing	212
Hotel Rooms, Tents, RVs, and so Forth	215
Knock and Talks	219
Open Fields	222
Curtilage	224
Plain View Seizure	227
Trash Searches	230
Consent to Search by Co-Occupants	232
Parental Consent to Search Child's Room	234
Mistaken Authority to Consent	236
Protective Sweeps	238
Warrantless Entry Under Hot and Fresh Pursuit	241
Warrantless Arrest at Doorway	245
Warrantless Entry to Make Arrest	248
Warrantless Entry for an Emergency	249
Warrantless Entry for Officer Safety	251
Warrantless Entry for Arrest Team	252
Warrantless Entry to Investigate Child Abuse	255
Warrantless Entry to Protect Property	257
Warrantless Entry to Investigate Homicide Crime	259
Warrantless Entry to Prevent Destruction of Evidence	260
Warrantless Entry Based on "Ruse" or Lie	262
Convincing Suspect to Exit Based on "Ruse" or Lie	265
Detaining a Home in Anticipation of a Warrant	267
Surround and Call-Out	269

Businesses & Schools	271
Warrantless Arrest Inside Business	272
Customer Business Records	274
Heavily Regulated Businesses	276
Fire, Health, and Safety Inspections	278
Government Workplace Searches	
School Searches	
Student Drug Testing	
SROs, Security Guards, and Administrators	
Use of Force Against Students	
Personal Property	291
Searching Containers	
Single Purpose Container Doctrine	
Searching Abandoned or Lost Property	
Searching Mail or Packages	298
Technology Searches	300
Sensory Enhancements	
Flashlights	
Binoculars	
Night Vision Goggles	
Thermal Imaging	
Cell Phones, Laptops, and Tablets	310
Cell Phone Location Records	311
Aerial Surveillance	313
Drones	315
Pole Cameras	
Automatic License Plate Readers	

GPS Devices	323
Obtaining Passwords	324
Miscellaneous Searches & Seizures	326
Cause-of-Injury Searches	327
Medical Procedures	329
Discarded DNA	332
Fingernail Scrapes	334
Arson Investigations	335
Airport & Other Administrative Checkpoints	337
Border Searches	340
Probationer & Parolee Searches	342
Search Warrants	344
Overview	345
Why Get a Warrant, Even if You Don't Need to?	346
Particularity Requirement	348
Anticipatory Search Warrant	349
Confidential Informants	351
Sealing Affidavits	353
Knock and Announce	355
Detaining Occupants Inside and in Immediate Vicinity	358
Frisking Occupants	361
Handcuffing Occupants	363
Entry into Home with Arrest Warrant	365
Wrong Address Liability	367
Receipt, Return, and Inventory,	368
Law Enforcement Liability	369

Exclusionary Rule	370
Exceptions to the Exclusionary Rule	372
Fruit of the Poisonous Tree	373
Standing to Object	374
Good Faith Exception	376
Attenuation	378
Inevitable or Independent Discovery	380
Duty to Protect	383
Duty to Intervene	385
Supervisor Liability	387
Unequal Enforcement of the Law	389
Behavior that "Shocks the Conscience"	390
Deliberate Indifference	392
Sharing Crime Scene Photos on Social Media	394
§ 1983 Civil Rights Violations	395
§ 242 Criminal Charges	396
Bringing Non-Essential Personnel Into the Home	398
Qualified Immunity	399
Index	401

"If men were angels, no government would be necessary. If angels were to govern men, neither external nor internal controls on government would be necessary. In framing a government which is to be administered by men over men, the great difficulty lies in this: you must first enable the government to control the governed; and in the next place oblige it to control itself."

- James Madison, Father of the Fourth Amendment, 1788



Consensual Encounters

Consensual Encounters

The most common police encounter is the consensual one. You don't need a specific reason to speak with people and consensual encounters are a great way to continue an investigation when you have neither reasonable suspicion nor probable cause. As the Supreme Court said, "Police officers act in full accord with the law when they ask citizens for consent."¹

Start a consensual encounter by asking a question: "Can I talk to you?" Not, "Come talk to me." Also, your conduct during the encounter must be reasonable. Lengthy encounters full of accusatory questioning will likely be deemed an investigative detention, not a consensual encounter.

Finally, your un-communicated state of mind has zero bearing on whether the person would feel free to leave. Therefore, even if you had probable cause to arrest, this factor will not be considered as long as the suspect did not know that you intended to arrest him.

Legal Standard

A consensual encounter becomes a seizure when:2

- Under the **totality of the circumstances**;
- A reasonably **innocent** person;
- Believes they do not have the freedom to **terminate** the encounter or **leave**; and
- **Yields** to a show of authority or physical force.

Some factors courts consider include:

- How the initial contact was made (was an order given?)
- Use of flashing lights or sirens
- Uniform versus plain clothes
- Number of officers
- Demeanor of officer (conversational v. accusations)
- Display of weapons
- Physical touching or patdowns

¹ United States v. Drayton, 536 U.S. 194 (2002)

² CCDA Shanon Clowers

48 • BLUE TO GOLD LAW ENFORCEMENT TRAINING, LLC

- Ordering person to move next to patrol car
- Blocking their vehicle
- Telling person they are free to leave
- Reading Miranda (not recommended for consensual encounters)
- Duration of the encounter
- Public versus private location
- And many others. Use common sense and talk to the person in a professional yet conversational tone.

Arkansas Case Examples

These cases represent binding authority from Arkansas, the 8th Circuit or U.S. Supreme Court. It's important to confirm that these cases are consistent with current state law and agency policy which may be more restrictive.

Clarifying Consensual Encounters Vs. Seizures in Arkansas:

In Thompson v. State, the Supreme Court of Arkansas distinguished consensual police/citizen encounters from seizures under the Fourth Amendment. The court's decision underscored that not every interaction with the police amounts to a seizure. Highlighting this distinction, it was observed, "the record does not show that Officer Parsons restrained the liberty of the appellant by means of physical force or a show of authority. The officer did not approach the car exhibiting a weapon or ordering the appellant out of his vehicle. Thus, there was no 'seizure' under the fourth amendment."

Consensual Encounters Are Not Seizures:

This case clarified the boundaries of consensual encounters versus seizures under the Fourth Amendment. The Court stated, "law enforcement officers do not violate the Fourth Amendment by merely approaching an individual on the street or in another public place, by asking him if he is willing to answer some questions, by putting questions to him if the person is willing to listen, or by offering in evidence in a criminal prosecution his voluntary answers to such questions." This ruling emphasized that police questioning, in itself, does not constitute a seizure, and such encounters are considered consensual, not implicating Fourth Amendment interests.²

¹ Thompson v. State, 303 Ark. 407 (1990)

² Florida v. Bostick, 111 S. Ct. 2382 (1991)

Police Can Ask People if They Are Willing To Answer Questions:

The Court reinforced the principle that police interactions with individuals in public spaces, such as streets or buses, where they ask questions or request consent to search luggage, do not violate the Fourth Amendment's prohibition of unreasonable seizures. The Court noted, "Law enforcement officers do not violate the Fourth Amendment's prohibition of unreasonable seizures merely by approaching individuals on the street or in other public places and putting questions to them if they are willing to listen." This decision further established that such interactions are considered consensual and do not implicate Fourth Amendment interests.¹

Briefly Asking Factory Workers Questions Was Not a Seizure:

This case examined the nature of interactions between law enforcement officers and individuals, particularly in the context of questioning by officers in a factory setting. The Court's decision turned on the proposition that the interrogations by the INS were merely brief, "consensual encounters," that did not pose a threat to personal security and freedom, and thus did not amount to seizures under the Fourth Amendment.²

Suspect Fit Drug Courier Profile and Police Conduct Was Not a Consensual Encounter:

A suspect who fit the so-called "drug-courier profile" was approached at an airport by two detectives. Upon request, but without oral consent, the suspect produced for the detectives his airline ticket and his driver's license. The detectives, without returning the airline ticket and license, asked the suspect to accompany them to a small room approximately 40 feet away, and the suspect went with them. Without the suspect's consent, a detective retrieved the suspect's luggage from the airline and brought it to the room. When the suspect was asked if he would consent to a search of his suitcases, the suspect produced a key and unlocked one of the suitcases, in which drugs were found. Court found this was not a consensual encounter and suppressed the evidence.³

¹ United States v. Drayton, 122 S. Ct. 2105 (2002)

² INS v. Delgado, 104 S. Ct. 1758 (1984)

³ Fla. v. Royer, 460 U.S. 491 (1983)

Non-binding Case Examples

These cases represent persuasive authority from other courts outside of Arkansas and the 8th Circuit. Though not binding, they have been selected for inclusion here because if officers in Arkansas find themselves in a similar situation, the outcome will likely be the same, at least in federal court.

Order To Come Over and Talk Is Not Consensual:

Suspect was observed walking in mall parking lot after stores were closed. Officer said, "Come over here, I want to talk to you." Court held officer gave command to suspect and therefore needed reasonable suspicion. Evidence was suppressed.¹

Even if Police Have Probable Cause, They Can Still Seek a Consensual Encounter With the Suspect:

"Therefore, even assuming that probable cause existed at some earlier time, there was no violation of the Fourth Amendment...No Fourth Amendment privacy interests are invaded when an officer seeks a consensual interview with a suspect."²

Consensual Encounter and Search Valid After Officer Released Driver Following a Traffic Stop:

Where the officer stopped a vehicle to issue a traffic citation, concluded the traffic stop, indicated to the driver that he was free to leave, but then asked if the driver had drugs and whether or not the officer could search the vehicle, consent to search was voluntary.³

Many cops call this move the "two step." After releasing the offender, the officer will turn towards his patrol car, stop, turn around, and in a Columbo-like manner say, "Sir, can I ask one more question before you leave...." It's a solid way to separate the stop from the consensual encounter.

Whether Someone Feels "Detained" Is Based on Objective Facts:

"The test provides that the police can be said to have seized an individual 'only if, in view of all of the circumstances surrounding the incident, a reasonable person would have believed that he was not free to leave.' As the test is an objective standard—looking to a reasonable person's interpretation of the situation in question... This 'reasonable person' standard also ensures that the scope of Fourth Amendment protection does not vary with the state of mind of the particular individual being approached.""⁴

¹ People v. Roth, 219 Cal. App. 3d 211 (Cal. App. 4th Dist. 1990)

² People v. Coddington, 23 Cal. 4th 529 (2000), as modified on denial of reh'g (Sep 27, 2000)

³ U.S. v. Rivera, 906 F.2d 319 (7th Cir. 1990)

⁴ State v. McKellips, 118 Nev. 465, 469 (2002)

Violation of a State Law Does Not Equal Automatic Fourth Amendment Violation:

Although the officers may have violated state law requirements in not informing the person answering the door during "knock and talk" investigation that he had a right to terminate the encounter, that circumstance did not render the consent to talk involuntary under the Fourth Amendment.¹

¹ U.S. v. Cormier, 220 F.3d 1103 (9th Cir. 2000)

Knock and Talks

There is no Fourth Amendment violation if you try to consensually contact a person at his home. The key to knock and talks is to comply with social norms. Think about it this way, if the Girl Scouts could do it, you can too.

You must be reasonable when you contact the subject. Constant pounding on the door, for example, would likely turn the encounter into a detention if the subject knows that it's the police knocking (an objectively reasonable person would believe that police are *commanding* him to open the door). Additionally, waking a subject up at 4 a.m. was viewed as a detention requiring reasonable suspicion (see below). In other words, if the Girl Scouts wouldn't do then it's probably unreasonable.

What about "No Trespass" signs? Trying to have a consensual conversation with someone is not typically considered trespassing. The same goes with "No Soliciting" signs. Still, there will be situations when a no-trespassing sign along with other factors will indicate to a reasonable person that no one should approach the front door and knock. Still, these rules don't apply to calls for service where there is an ongoing issue, like a domestic violence call or loud party complaint.

Legal Standard

Knock and talks are lawful when:

- The **path** used to reach the door does not violate **curtilage** and appears available for **uninvited guests** to use;
- If the house has multiple doors, you chose the door reasonably believed to be available for uninvited guests to make contact with an occupant;
- You used typical, non-intrusive methods to contact the occupant, including making contact during a socially-acceptable time;

Your conversation with the occupant remained **consensual**;

When the conversation ended or was terminated, you **immediately left** and didn't snoop around.

Arkansas Case Examples

These cases represent binding authority from Arkansas, the 8th Circuit or U.S. Supreme Court. It's important to confirm that these cases are consistent with current state law and agency policy which may be more restrictive.

Refusal for Owner's Re-entry into Home after Knock and Talk Held Valid:

In Hester v. State, the Supreme Court of Arkansas upheld the legality of a knock-and-talk procedure, affirming that the police's refusal to allow re-entry into the defendant's residence until a search warrant was obtained did not violate the Fourth Amendment. The case details how officers, acting on a tip, conducted a knock-and-talk at Jimmy Alan Hester's residence, which led to a refusal of re-entry and subsequent search warrant. The court found that "the temporary seizure of Charles was reasonable and not violative of the Fourth Amendment."

Command to Open Door Was Not a Consensual Encounter:

"Officers were stationed at both doors of the duplex and [an officer] had commanded [the defendant] to open the door. A reasonable person in [defendant's] situation would have concluded that he had no choice but to acquiesce and open the door."²

Officers May Knock on the Door Reasonably Believed To Be Used by the General Public:

The U.S. Supreme Court addressed the boundaries of the "knock and talk" exception in law enforcement, particularly focusing on where officers can lawfully approach a residence without a warrant. The case revolved around whether police officers could approach a residence at a location other than the front door under the "knock and talk" exception.

The case involved Officer Carroll, who, while searching for a suspect, approached the Carmans' house and entered their deck without a warrant. The Carmans argued that this violated their Fourth Amendment rights, as the "knock and talk" exception should not apply when officers approach areas of the residence other than the front door. The District Court initially ruled in favor of Carroll, but the Third Circuit Court of Appeals reversed this decision, asserting that the "knock and talk" exception requires officers to begin their encounter at the front door.

The Supreme Court, however, reversed the Third Circuit's decision, granting qualified immunity to Officer Carroll. The Court emphasized

¹ Hester v. State, 362 Ark. 373, (2005)

² United States v. Poe, 462 F.3d 997 (8th Cir. Mo. 2006)

54 • BLUE TO GOLD LAW ENFORCEMENT TRAINING, LLC

that the "knock and talk" exception allows officers to approach a residence in the same manner as any private citizen might, which includes areas like walkways, driveways, porches, and other places where visitors could be expected to go. The Court noted, "A government official sued under §1983 is entitled to qualified immunity unless the official violated a statutory or constitutional right that was clearly established at the time of the challenged conduct."

The Court's decision highlighted the flexibility of the "knock and talk" exception, allowing law enforcement to approach different parts of a residence, not strictly limited to the front door, as long as those areas are accessible to the general public and used as common entrances. This ruling underscores the balance between law enforcement's need to perform their duties and the protection of individual privacy rights under the Fourth Amendment.¹

Non-binding Case Examples

These cases represent persuasive authority from other courts outside of Arkansas and the 8th Circuit. Though not binding, they have been selected for inclusion here because if officers in Arkansas find themselves in a similar situation, the outcome will likely be the same, at least in federal court.

Knock and Talk at 4 A.M. Held Invalid:

Officers went to suspect's residence at 4 a.m. with the sole purpose to arrest him. There was no on-going crime and the probable cause was based on an offense that occurred the previous night. This was a violation of knock and talk because officers exceeded social norms.²

Constant Pressure To Consent To Search Held To Be Unlawful:

During a knock and talk, officers continued to press the defendant for permission to enter and search. Later consent-to-search was the product of an illegal detention.³

Officer's Statement That He Didn't Need a Warrant To Talk With Occupant Found To Have Tainted Consent To Enter:

Officers made contact with a suspected alien at his apartment. The officers asked to enter the apartment, and the occupant asked whether they needed a warrant for that. The officers said they "didn't need a warrant to talk to him." Based on the totality of the circumstances, the consent was involuntary, since a reasonable

¹ Carroll v. Carman, 135 S. Ct. 348 (2014)

² United States v. Lundin, 47 F. Supp. 3d 1003 (N.D. Cal. 2014)

³ United States v. Washington, 387 F.3d 1060 (9th Cir. Nev. 2004)

occupant would have thought that police didn't need a warrant to enter and talk.¹

Unless There Is an Express Order Otherwise, Officers Have the Same Right To Knock and Talk as a Pollster or Salesman:

"One court stated more than forty years ago: 'Absent express orders from the person in possession against any possible trespass, there is no rule of private or public conduct which makes it illegal per se, or a condemned invasion of the person's right of privacy, for anyone openly and peaceably, at high noon, to walk up the steps and knock on the front door of any man's 'castle' with the honest intent of asking questions of the occupant thereof—whether the questioner be a pollster, a salesman, or an officer of the law."²

¹ Orhorgaghe v. I.N.S., 38 F.3d 488 (9th Cir. 1994)

² People v. Rivera, 41 Cal. 4th 304 (2007)

Investigative Activities During Consensual Encounter

Just because you're engaged in a consensual encounter doesn't mean you can't investigate. However, be careful as to how you go about it. Be cool, low key, and relaxed. Make small talk and just present yourself as a curious cop versus someone looking to make an arrest (though that may be your goal).

During a consensual encounter, there are really three investigative activities you can engage in; questioning, asking for ID, and seeking consent to search.

"[L]aw enforcement officers do not violate the Fourth Amendment by merely approaching an individual on the street or in another public place, and asking him if he is willing to answer some questions, [or] by putting questions to him if the person is willing to listen."¹

Asking for ID and running a subject for warrants doesn't automatically convert an encounter into a detention.² Hint, return ID as soon as possible so a reasonable person would still "feel free to leave."³

Legal Standard

Questioning

Questioning a person does not convert a consensual encounter into an investigative detention as long as:

Your questions are not overly accusatory in a manner that would make a reasonable person believe they were being detained for criminal activity.

Identification

Asking a person for identification does not convert a consensual encounter into an investigative detention as long as:

The identification is requested, not demanded; and

¹ Fla. v. Royer, 460 U.S. 491 (1983)

² People v. Bouser, 26 Cal. App. 4th 1280 (1994)

³ United States v. Chan-Jimenez, 125 F.3d 1324 (9th Cir. Ariz. 1997)

You **returned** the identification as soon as practicable; otherwise a reasonable person may no longer feel free to leave.

Consent to search

Asking a person for consent to search does not convert the encounter into an investigative detention as long as:

- The person's consent was **freely and voluntarily given**;
- He has apparent authority to give consent to search the area or item; and

You did not exceed the **scope** provided, express or implied.

Arkansas Case Examples

These cases represent binding authority from Arkansas, the 8th Circuit or U.S. Supreme Court. It's important to confirm that these cases are consistent with current state law and agency policy which may be more restrictive.

Consensual Encounters Are Not Seizures:

This case clarified the boundaries of consensual encounters versus seizures under the Fourth Amendment. The Court stated, "law enforcement officers do not violate the Fourth Amendment by merely approaching an individual on the street or in another public place, by asking him if he is willing to answer some questions, by putting questions to him if the person is willing to listen, or by offering in evidence in a criminal prosecution his voluntary answers to such questions." This ruling emphasized that police questioning, in itself, does not constitute a seizure, and such encounters are considered consensual, not implicating Fourth Amendment interests.¹

Police Can Ask People if They Are Willing To Answer Questions:

The Court reinforced the principle that police interactions with individuals in public spaces, such as streets or buses, where they ask questions or request consent to search luggage, do not violate the Fourth Amendment's prohibition of unreasonable seizures. The Court noted, "Law enforcement officers do not violate the Fourth Amendment's prohibition of unreasonable seizures merely by approaching individuals on the street or in other public places and putting questions to them if they are willing to listen." This decision

¹ Florida v. Bostick, 111 S. Ct. 2382 (1991).

58 • BLUE TO GOLD LAW ENFORCEMENT TRAINING, LLC

further established that such interactions are considered consensual and do not implicate Fourth Amendment interests.¹

Briefly Asking Factory Workers Questions Was Not a Seizure:

This case examined the nature of interactions between law enforcement officers and individuals, particularly in the context of questioning by officers in a factory setting. The Court's decision turned on the proposition that the interrogations by the INS were merely brief, "consensual encounters," that did not pose a threat to personal security and freedom, and thus did not amount to seizures under the Fourth Amendment.²

Suspect Fit Drug Courier Profile and Police Conduct Was Not a Consensual Encounter:

A suspect who fit the so-called "drug-courier profile" was approached at an airport by two detectives. Upon request, but without oral consent, the suspect produced for the detectives his airline ticket and his driver's license. The detectives, without returning the airline ticket and license, asked the suspect to accompany them to a small room approximately 40 feet away, and the suspect went with them. Without the suspect's consent, a detective retrieved the suspect's luggage from the airline and brought it to the room. When the suspect was asked if he would consent to a search of his suitcases, the suspect produced a key and unlocked one of the suitcases, in which drugs were found. Court found this was not a consensual encounter and suppressed the evidence.³

Non-binding Case Examples

These cases represent persuasive authority from other courts outside of Arkansas and the 8th Circuit. Though not binding, they have been selected for inclusion here because if officers in Arkansas find themselves in a similar situation, the outcome will likely be the same, at least in federal court.

Child Illegally Questioned at School While Officer Was Present:

A child was illegally seized and questioned by a caseworker and police officer when they escorted the child off private school property, and interrogated the child for twenty minutes about intimate details of his family life and whether he was being abused. The government argued that this was a consensual encounter, but no reasonable child in that position would have believed they were free to leave.⁴

¹ United States v. Drayton, 122 S. Ct. 2105 (2002)

² INS v. Delgado, 104 S. Ct. 1758 (1984)

³ Fla. v. Royer, 460 U.S. 491 (1983)

⁴ Doe v. Heck, 327 F.3d 492 (7th Cir. 2003)

Note: This case may have come out differently if they did not remove the child from school grounds. Involuntary transportation usually converts an encounter into an arrest.

Consent to Search Was Involuntary After Arrest-Like Behavior:

Suspect did not voluntarily consent to the search of his person, and suppression of a handgun discovered was warranted, where the suspect was in a bus shelter, was surrounded by three patrol cars and five uniformed officers, an officer's initial, accusatory question, combined with the police-dominated atmosphere, clearly communicated to the suspect that he was not free to leave or to refuse the officer's request to conduct the search. The officer never informed the suspect that he had the right to refuse the search, and the suspect never gave verbal or written consent, but instead merely surrendered to an officer's command.¹

Asking for Identification

If you make a consensual encounter, you can always request that the subject identify themselves. But remember, there is no requirement that he do so. Additionally, there is likely no crime if the subject lied about his identity during a consensual encounter (however, possession of a fraudulent ID may be a crime).

I know a lot of officers don't understand how a person can lie about his identity and get away with it. But think about it, what law requires a person to identify himself during a consensual encounter? There may be a requirement the suspect identify himself during an investigative detention, but not a consensual one.

On the other hand, lying about ones' identity may help develop reasonable suspicion that the person is engaged in criminal activity, but this can't be the sole reason to detain or arrest the person.

Legal Standard

Asking a person for identification does not convert a consensual encounter into an investigative detention as long as:

- The identification is **requested**, not demanded; and
- ☐ You return the identification as soon as practicable; otherwise a reasonable person may no longer feel free to leave.

Arkansas Case Examples

These cases represent binding authority from Arkansas, the 8th Circuit or U.S. Supreme Court. It's important to confirm that these cases are consistent with current state law and agency policy which may be more restrictive.

Reasonable Identification Requests During a Vehicle Search:

In United States v. Garcia, the Court of Appeals for the Eighth Circuit examined the circumstances under which police approached a vehicle in a church parking lot. The court found that no Fourth Amendment violation occurred when the police officer approached the driver after he had parked and exited his vehicle. The officer then asked the driver for identification and, upon the driver's failure to produce a license, requested consent to search the vehicle. It was crucial to the court's decision that the vehicle was not stopped by the officer and the driver did not contest the validity of his consent to search. The court emphasized, "Police do not violate the Fourth Amendment merely by approaching individuals in public places and asking questions, requesting identification, and requesting consent to search, as long as the police do not coerce cooperation"¹

Detaining a Subject for Identification Requires Reasonable Suspicion:

"When the officers detained [suspect] for the purpose of requiring him to identify himself, they performed a seizure of his person subject to the requirements of the Fourth Amendment.²

Non-binding Case Examples

These cases represent persuasive authority from other courts outside of Arkansas and the 8th Circuit. Though not binding, they have been selected for inclusion here because if officers in Arkansas find themselves in a similar situation, the outcome will likely be the same, at least in federal court.

Providing a False Name Not a Crime Unless Lawfully Detained or Arrested:

Defendant's arrest was premised on his giving a false name. The state statute criminalizes a person's false representation or identification of himself or herself to a peace officer "upon a lawful detention or arrest of [that] person" The law applies only where the false identification is given in connection with lawful detention or arrest, and does not apply to consensual encounters with police. Since defendant's subsequent arrest was based upon an unlawful detention, and the search incident to the arrest was likewise unlawful, suppression is required of contraband seized after search incident to unlawful arrest.³

Asking for Identification, Among Other Activities, Held To Be Consensual:

Where a narcotics officer approached the defendant after she deplaned, identified himself and asked to speak with her; asked for her ticket, which she gave to him; asked for identification, which was produced; asked for permission to search her purse, which she allowed; and asked whether a female officer could pat her down for drugs, to which she agreed; all consents were voluntary even though the defendant was visibly nervous and became more so as the interview progressed.⁴

¹ United States v. Garcia, 441 F.3d 596 (8th Cir. 2006)

² Brown v. Tex., 99 S. Ct. 2637 (1979)

³ People v. Walker, 210 Cal. App. 4th 165 (Cal. App. 6th Dist. 2012)

⁴ U.S. v. Galberth, 846 F.2d 983 (5th Cir. 1988)

Consent To Search for Identification Valid:

Following a patdown of defendant, and after defendant was not "immediately forthright" about his identity, giving only his first name and providing several false dates of birth, the officer asked defendant if he had any identification. Defendant indicated that it could be found in his back pocket. The officer asked for, and was granted, consent to retrieve the identification from defendant's back pocket, but the pocket turned out to be empty. When asked if the identification might be located elsewhere, defendant suggested that it might be in his left front pocket, where the officer found not only an identification card, but what appeared to be cocaine.¹ Double prizes!

Holding Passenger's Identification While Seeking Consent To Search From Driver, Held To Be an Unlawful Detention:

After stopping a car, the trooper obtained the driver's license and the passenger's identification card. After writing the citation, the trooper spoke to the driver outside the car. He handed the driver a citation and his license, but held onto the passenger's identification. The trooper sought and obtained consent to search. The court held that since the passenger's ID was still being held, the driver was not truly free to leave and the search was suppressed.²

¹ U.S. v. Chaney, 647 F.3d 401 (1st Cir. 2011)

² United States v. Macias, 658 F.3d 509, 524 (5th Cir. 2011)

Removing Hands from Pockets

Generally, you may ask a subject to remove his hands from his pockets without worrying about converting the encounter into a detention. Courts understand the importance of officer safety.¹ What if the subject refuses to comply? If you can articulate a legitimate officer safety issue, then ordering a suspect to show his hands may be deemed reasonable.

Moreover, an order to show hands may be considered a minimal interference with a person's freedom and therefore may fall under the "minimal intrusion doctrine."² However, I do not recommend ordering a person to show their hands unless you have a legitimate and articulated safety concern.

What if the suspect still refuses to show his hands and tries to leave? Remember, this is a consensual encounter and if you decided to detain the subject you would need reasonable suspicion. An order to show hands may be a minimal intrusion, but a detention is not.

Legal Standard

Asking a person to remove his hands from his pockets does not convert a consensual encounter into an investigative detention as long as:

- You requested that he remove his hands from his pockets; and
- You did it for **officer safety** purposes.

Ordering a person to remove his hands from his pockets may not convert a consensual encounter into an investigative detention if:

You had a **legitimate safety reason** for ordering it; and

You articulate that ordering the person to remove his hands was a minimal intrusion of his freedom.³

¹ People v. Franklin, 192 Cal. App. 3d 935 (Cal. App. 5th Dist. 1987)

² ld.

³ United States v. Enslin, 327 F.3d 788 (9th Cir. Cal. 2003)

Non-binding Case Examples

These cases represent persuasive authority from other courts outside of Arkansas and the 8th Circuit. Though not binding, they have been selected for inclusion here because if officers in Arkansas find themselves in a similar situation, the outcome will likely be the same, at least in federal court.

Asking Person To Remove Hands From Pockets Not a Detention:

State v. Baldwin: In this case, the Florida District Court of Appeal differentiated between a command and a polite request for a suspect to remove their hands from their pockets, emphasizing officer safety. The court stated, "a request for a defendant to remove hands from pockets for reasonable purpose of officer's safety, does not elevate a consensual encounter to a detention." This case highlights that a courteous request for safety does not necessarily convert a consensual encounter into a detention.¹

Legal Difference Between Mere Request and Command:

The California Court of Appeal in this case clarified that simply asking a suspect to remove their hands from their pockets does not constitute a detention. The court noted, "merely asking a suspect to take his hands out of his pockets is not a detention." The case underscores the distinction between a mere request and a command in the context of police encounters.²

Person Must Feel Free To Leave:

In re J.F.: The District of Columbia Court of Appeals discussed the fine line between a consensual encounter and a seizure, stating, "an officer's request that appellant take his hand out of his pocket may be considered merely a pre-seizure consensual encounter." This case illustrates how a consensual encounter can evolve into a seizure based on the perception of freedom to leave.³

Request Is Not the Same as a Command:

In re Frank: Similar to People v. Frank V., this case by the California Court of Appeal also dealt with the distinction between a request and a command. The court observed, "A mere request that a citizen remove his hands from his pockets is not the same as a command to stop or stay." This decision further clarifies the difference between a request and a detention during police encounters.⁴

¹ State v. Baldwin, 686 So. 2d 682 (Fla. Dist. Ct. App. 1996)

² People v. Frank V., 233 Cal. App. 3d 1232 (1991)

³ In re J.F., 19 A.3d 304 (D.C. Ct. App. 2011)

⁴ In re Frank, 233 Cal. App. 3d 1232 (1991).

Direct Order To Remove Hands Likely a Seizure:

In re Rafeal E., the Appellate Court of Illinois found that a police command can transform a consensual encounter into a seizure. The court stated, "when a police officer approaches an individual and immediately tells him 'to remove his hands from his pockets,' a reasonable person would understand that statement as a command, not a request." This case demonstrates how a direct order from police can constitute a seizure.¹

Refusal To Remove Hands Is a Factor Justifying Frisk:

"The officers, after initiating the stop, twice ordered that [defendant] remove his hands from his pockets, which he refused to do. The report of an assault in progress, the matching description, and the additional factors that supported the stop provided the officers with reason to believe that [defendant] was armed and dangerous, and that the refusal to remove his hands was an effort to conceal a weapon.²

D.C. Court Upheld Request To Remove Hands:

The District of Columbia Court of Appeals held that a nonintimidating request by a police officer does not constitute a seizure. The court observed, "Officer's request that appellee remove his hands from his pockets, followed by two questions and appellee's voluntary answers, met the Supreme Court test for a pre-seizure, consensual encounter." This case underscores that certain police interactions can remain within the bounds of a consensual encounter.³

¹ In re Rafeal E., 2014 IL App (1st) 133027 (III. App. Ct. 2014)

² United States v. Simmons, 560 F.3d 98 (2d Cir. 2009)

³ United States v. Barnes, 496 A.2d 1040 (D.C. Ct. App. 1985)

Transporting to Police Station

There is no Fourth Amendment violation if you consensually transport a subject to the police station for a consensual interview or to a crime scene. The key is that the subject's consent must be freely and voluntarily given.

Legal Standard

You may voluntarily transport a person in a police vehicle. However, if the person is a suspect to a crime and you are transporting the person for an interview, remember:

- Make it clear to the person that he is **not under arrest**;
- Seek consent to patdown the suspect for weapons; if the patdown is denied, do not patdown and you probably should not transport.

Arkansas Case Examples

These cases represent binding authority from Arkansas, the 8th Circuit or U.S. Supreme Court. It's important to confirm that these cases are consistent with current state law and agency policy which may be more restrictive.

Detention and Transport Practices in Arkansas:

In the case of Shields v. State, decided by the Supreme Court of Arkansas, the court examined the circumstances under which a suspect was handcuffed and transported to the police station, focusing on the legality of this action in the absence of formal arrest or explicit detention orders. The Court affirmed that Shields voluntarily accompanied police officers to the station and that despite being handcuffed during transport, which was in line with department policy, Shields was informed he was not under arrest. The Court highlighted, "As to the matter of Shields's being placed in handcuffs for transport to the police station, we observe first that Best informed Shields that such action was police department policy... Shields responded that he understood, and in so doing, his acknowledgment of the fact belies any argument that the officers had placed him under arrest."¹

¹ Shields v. State, 348 Ark. 7 (2002)

Involuntary Transportation to Station Will Normally Be an Arrest:

In the case of Dunaway v. New York, the U.S. Supreme Court addressed the issue of whether police actions violated the Fourth and Fourteenth Amendments. The case revolved around the petitioner, Dunaway, who was taken into custody without probable cause, transported to a police station, and detained for interrogation. The Court's analysis centered on the nature of the seizure and the lack of probable cause. The key excerpt from the case is: "We first consider whether the Rochester police violated the Fourth and Fourteenth Amendments when, without probable cause to arrest, they took petitioner into custody, transported him to the police station, and detained him there for interrogation. [...] There can be little doubt that petitioner was 'seized' in the Fourth Amendment sense when he was taken involuntarily to the police station. And respondent State concedes that the police lacked probable cause to arrest petitioner before his incriminating statement during interrogation."1

Non-binding Case Examples

These cases represent persuasive authority from other courts outside of Arkansas and the 8th Circuit. Though not binding, they have been selected for inclusion here because if officers in Arkansas find themselves in a similar situation, the outcome will likely be the same, at least in federal court.

No Violation When a Person Agrees To Accompany Police:

Appellate courts have held that when a person agrees to accompany the police to a station for an interrogation or some other purpose, the Fourth Amendment is not violated.²

No Seizure After Agreeing To Accompany Police to the Station and Staying for Five Hours:

No seizure where defendant went with police to station and stayed there five hours before probable cause developed for his arrest.³

Detention Ended When Suspect Consented To Go to Police Station:

Law enforcement officer's Terry stop of automobile ended when defendant, who was riding in the automobile, agreed to go to police station, rather than when defendant was arrested several hours later.⁴

¹ Dunaway v. New York, 1979 U.S. LEXIS 126, 442 U.S. 200 (1979)

² In re Gilbert R., 25 Cal. App. 4th 1121 (Cal. App. 2d Dist. 1994)

³ Craig v. Singletary 27 F.3d 1030 (11th Cir.1997)

⁴ United States v. Kimball, 25 F.3d 1 (1st Cir. 1994)

Consent to Search

Absent good reason, you should routinely seek consent to search a person or his property even if you have reasonable suspicion or probable cause. Why? Because this will add an extra layer of protection to your case. For example, let's imagine you have probable cause to search a vehicle for drugs but still receive consent to search, the prosecution essentially needs to prove that consent was freely and voluntarily given.¹ If that fails, the prosecutor can fall back on your probable cause.

Without consent your case depends entirely on articulating P.C. Why not have both? Plus, juries like to see officers asking for consent. Either way, do your prosecutor a solid and write a complete and articulate report.

Legal Standard

Asking a person for consent to search does not convert the encounter into an investigative detention as long as:

- The person's consent was **freely and voluntarily given**;
- He had apparent authority to give consent to search the area or item; and
- You did not exceed the scope provided, expressed or implied. Scope is determined by objectively viewing the situation from the suspect's position.² Where would a reasonable person think you would search? It's not based only on where police think evidence would be found. .
- Courts may look at four factors when evaluating whether or not the scope of search was exceeded: time, duration, area, and intensity.³ See case examples below.
 - Time: Was the search executed within the time frame contemplated by the suspect?
 - Duration: Was the search unreasonably lengthy?
 - Area: Did officers search areas where the item sought could be found?

¹ Bumper v. North Carolina, 391 U.S. 543 (1968)

² State v. Ruscetta, 123 Nev. 299 (2007)

Intensity: Did the methods used to search exceed the bounds of consent?

Things that help consent:1

\square	Tellina	person	they of	do not	have t	to allow	the search

Telling person	what v	vou are	searching	for
		,	oodioimig	

Fewer	officers
1 0 1 0 1	01110013

Plain	clothes

- No weapons displayed
- No trickery such as hinting "no prosecution"
- Relatively short contact before consent given
- Friendly tone of voice, not threatening or commanding.

Giving Miranda warnings (especially if person is in custody)

All factors about the person giving consent such as: age, experience with the police, physical and mental condition, fluency in English.

Things that hurt consent:2

- Display of weapons or hand on weapon
- Large number of police, especially uniformed
- Deceit or trickery about either purpose or outcome
- Officer's threatening demeanor, tone of voice
- A claim that police have authority to do the search anyway such as false claim that police have a warrant
- Negatives about the person giving consent (young, lower intelligence, drunk, poor English).

Arkansas Case Examples

These cases represent binding authority from Arkansas, the 8th Circuit or U.S. Supreme Court. It's important to confirm that these cases are consistent with current state law and agency policy which may be more restrictive.

Driver May Consent to a Search in the Owner's Presence:

In Cole v. State, the Court of Appeals of Arkansas addressed the extent to which a driver can consent to the search of a vehicle in the

² ld.

¹ Clark County Nevada DA Search and Seizure Manual for Lawyers (2015)

70 • BLUE TO GOLD LAW ENFORCEMENT TRAINING, LLC

presence of the vehicle's owner. The court clarified the law surrounding consent to search a vehicle, stating, "we hold that a police officer may rely on the consent to search given by the driver of a vehicle, even in the presence of the owner of the vehicle, unless the owner asserts his or her right to refuse consent. When the owner of a car allows another person to drive his or her car, he or she gives that person temporary authority to consent to a search of that car. The consent given to a police officer by the driver is valid, absent an objection from the owner."¹

Consent to Search in Parolee Context:

In Webb v. State, the Supreme Court of Arkansas affirmed the trial court's decision that the search of the defendant's person was consensual and followed a valid traffic stop. The court held that "an officer may conduct searches and make seizures without a search warrant or other color of authority if consent is given to the search or seizure," and found that Webb, as a parolee, had a reduced expectation of privacy. The court emphasized that the voluntariness of Webb's consent was a key factor, stating, "the test for a valid consent to search is that the consent be voluntary, and 'voluntariness is a question of fact to be determined from all the circumstances."²¹

The Officer Has the Burden To Prove Consent Was Voluntary:

In the Supreme Court case Bumper v. North Carolina, the Court addressed the issue of whether a search can be justified as lawful on the basis of consent when that "consent" has been given only after the official conducting the search has asserted that he possesses a warrant. The Court held that there can be no consent under such circumstances, stating, "When a prosecutor seeks to rely upon consent to justify the lawfulness of a search, he has the burden of proving that the consent was, in fact, freely and voluntarily given. This burden cannot be discharged by showing no more than acquiescence to a claim of lawful authority."³

Consent Is Based on the Totality of the Circumstances:

In Schneckloth v. Bustamonte, the Supreme Court dealt with the issue of consent in the context of law enforcement searches. The Court held that the voluntariness of consent to search must be determined from the totality of all the circumstances, and knowledge of the right to refuse consent is not a prerequisite to

¹ Cole v. State, 2009 Ark. App. 514 (2009)

² Webb v. State, 2011 Ark. 430 (2011)

³ Bumper v. North Carolina, 391 U.S. 543 (1968)

establishing a voluntary consent. The Court stated, "It is only by analyzing all the circumstances of an individual consent that it can be ascertained whether in fact it was voluntary or coerced." This decision highlights the Court's recognition of the practical challenges in requiring law enforcement to provide warnings about the right to refuse consent in the context of routine investigations.¹

Non-binding Case Examples

These cases represent persuasive authority from other courts outside of Arkansas and the 8th Circuit. Though not binding, they have been selected for inclusion here because if officers in Arkansas find themselves in a similar situation, the outcome will likely be the same, at least in federal court.

"I Don't Care," Response Implied Consent:

Suspect was stopped for speeding. He was suspected of drug possession and officer asked for consent to search. Suspect responded, "I don't care." Search revealed crack cocaine. Suspect's statement implied consent to search.²

Note: this type of consent is not ideal and officers should try to get unambiguous consent to search.

Patdown of Suspect Who Wanted To Get Out of Vehicle Upheld:

Vehicle was stopped for an equipment violation. Driver wanted to get out and see proof that his taillight was broken. Officer said only on the condition that he be subject to a patdown. Suspect said, "that was fine" and stepped out. Patdown revealed drugs. Suspect voluntarily consented to patdown.³

Search of Van Two Days After Written Consent Received Was Upheld as Reasonable:

In-custody suspect gave written consent to search van for forensic evidence of a rape. Van was searched two days later by different agents. Under these particular circumstances, the time of the search was reasonable.⁴

Note: Ideally, the suspect would have been told the search would be executed two days later. But since he was in custody and never revoked consent, the court upheld it.

¹ Schneckloth v. Bustamonte, 412 U.S. 218 (1973)

² United States v. Polly, 630 F.3d 991 (10th Cir. Okla. 2011)

³ State v. Cunningham, 26 N.E.3d 21 (Ind. 2015)

⁴ U.S. v. White, 617 F.2d 1131 (5th Cir. 1989)

Request for a "Real Quick" Search Exceeded After 15 Minutes and Unscrewing Speaker Box:

With defendant agreeing to the officer's request to "check (defendant's car) real quick and get you on your way," the scope of that consent was exceeded at some point before the search had continued for fifteen minutes without finding anything, and certainly when the officer later pulled a box from the trunk and removed the back panel of the box by unscrewing some screws.¹

Directly "Touching" Genitals Outside Implied Consent:

Officer got consent to search for drugs and "within seconds" reached down the defendant's crotch and felt the suspect's genital area searching for drugs. This area was not included in the consent to search.

Note: Searching "near" genital area is often upheld.²

Damaging Property Requires "Express Consent":

Officer got consent to search for drugs and opened a "tamales in gravy" can. Drugs were found inside. Since the officer "rendered the can useless" express permission was required.³

¹ People v. Cantor, 149 Cal.App.4th 961 (2007)

² U.S. v. Blake, 888 F.2d 795 (11th Cir. 1989)

³ U.S. v. Osage, 235 F.3d 518 (10th Cir. 2000)

Third-Party Consent

You may seek consent to search a residence from co-occupants or others in control of property belonging to another person. However, the situation changes when there is a present non-consenting cooccupant. If one occupant tells you to "Come on in and bring your friends!" and another yells "Get the hell out, I'm watching Netflix!" Well, you must stay out.

What about areas under the exclusive control of the consenter? For example, the "cooperative" tenant says you can still search his bedroom? Or a shed that he has exclusive control over in the backyard? There is no case that deals directly with this issue, but if the area is truly under the exclusive control of the consenting party, and you can articulate that the non-consenting party has no reasonable expectation of privacy in that area, it would likely be reasonable to search just that area. But one issue remains; you still may not be able to access the area under the cooperative tenant's control without walking through common areas—common areas would still be off limits because the non-consenting party has authority over them.

The best practice is to wait until the non-consenting occupant has left the residence and then seek consent from the cooperative occupant. In other words, if the non-consenting occupant goes to work, a store, or is lawfully removed, the remaining occupant can consent to a search. Still; do not search areas under the exclusive control of the non-consenting party. This may include file cabinets, "man-caves," purses, backpacks, and so forth.

Finally, if the consenting party has greater authority over the residence, then police may rely on that consent. For example, if a casual visitor or babysitter objected to police entry, it may be overruled by the homeowner. Remember, you may not search personal property under the exclusive control of the visitor or babysitter.

Legal Standard

Spouses and Co-Occupants:

Spouses or co-occupants may consent to search inside a home if:

The person has **apparent authority**;

74 • BLUE TO GOLD LAW ENFORCEMENT TRAINING, LLC

Consent is only given for common areas, areas under his exclusive control, or areas or things the person has authorized access to; and

A non-consenting spouse or co-occupant with the same or greater authority is not present.

Articulating Greater Authority:

An occupant with greater authority over the premises may consent to search over areas either under his exclusive control or common areas if:

The	co-occupant	had	greater	authority	over	the	area
sear	ched;						

You did not enter or walk through any area where the nonconsenting occupant had equal or greater authority;

- You **did not search** any property under the **exclusive control** of the non-consenting occupant; and
- Your search did not exceed the scope provided by the consenting occupant.

Arkansas Case Examples

These cases represent binding authority from Arkansas, the 8th Circuit or U.S. Supreme Court. It's important to confirm that these cases are consistent with current state law and agency policy which may be more restrictive.

Consent and Common Authority in Fourth Amendment Searches:

In Goodman v. State, the Court of Appeals of Arkansas tackled the issue of third-party consent in warrantless searches. The court examined whether the third-party had actual authority to consent to the search, considering her extended residence and exclusive use of the home during the defendant's incarceration, ultimately affirming the trial court's decision due to the third-party's established common authority over the premises. The court emphasized, "The authority which justifies the third-party consent does not rest upon the law of property ... but rests rather on mutual use of the property by persons generally having joint access or control for most purposes."

¹ Goodman v. State, 74 Ark. App. 1 (2001)

If Non-Consenting Occupant Is Arrested or Leaves, Remaining Occupant May Consent To Search Despite Prior Objection:

Police could conduct a warrantless search of defendant's apartment following defendant's arrest, based on consent to the search by a woman who also occupied the apartment, although defendant had objected to the search prior to his arrest and was absent at the time of the woman's consent because of his arrest.¹

If an Occupant Invites Police Inside, Police May Assume Other Occupants Wouldn't Object Unless They Speak Up:

In the case of Georgia v. Randolph, the Supreme Court of the United States addressed the issue of whether a warrantless search of a residence is lawful with the permission of one occupant when another occupant, who is present at the scene, expressly refuses to consent. The Court held that "a physically present co-occupant's stated refusal to permit entry prevails, rendering the warrantless search unreasonable and invalid as to him." This decision was made in the context of a domestic dispute where the wife, after returning to the marital home, informed the police of her husband's cocaine use and consented to a search of their home, while the husband objected. The Court emphasized the importance of the refusal of a present co-occupant in determining the legality of a warrantless search. This ruling underscores the balance between law enforcement interests and the constitutional rights of individuals in shared living situations.²

Non-binding Case Examples

These cases represent persuasive authority from other courts outside of Arkansas and the 8th Circuit. Though not binding, they have been selected for inclusion here because if officers in Arkansas find themselves in a similar situation, the outcome will likely be the same, at least in federal court.

Consent of Wife Valid After Non-Consenting Husband Left Residence:

"The consent of one who possesses common authority over premises or effects" generally "is valid as against the absent, non-consenting person with whom that authority is shared."³

¹ Fernandez v. California, 571 U.S. 292 (2014)

² Georgia v. Randolph, 547 U.S. 103 (2006)

³ United States v. Cordero-Rosario, 786 F.3d 64 (1st Cir. P.R. 2015)

Mistaken Authority to Consent

If you're a prudent officer you normally ask for consent to search, even if you have P.C.. Why? Because valid consent adds an extra layer of protection for your criminal case.

But sometimes you may think you're dealing with an occupant who has the authority to consent, but later find out you were wrong. For example, the consent was received from a guest, not homeowner. Here, courts will look to see if your mistake was reasonable.

For example, if an adult female answers the door and consents to a search and cops look around the apartment and it's fairly obvious that only a man lives there, then courts expect officers to stop searching and ask more questions about her connection to the apartment. In the end, she may be an overnight guest with no apparent authority over the defendant's property.

Legal Standard

If you mistakenly receive consent from a person who had "apparent authority," courts will employ a three-part analysis to determine if your mistake was reasonable:

- Did you believe some **untrue fact**;
- ☐ Was it **objectively reasonable** for you to believe that the fact was true under the circumstances at the time; and
- If it was true, would the consent giver have had actual authority?

Arkansas Case Examples

These cases represent binding authority from Arkansas, the 8th Circuit or U.S. Supreme Court. It's important to confirm that these cases are consistent with current state law and agency policy which may be more restrictive.

Mistaken Authority and Fourth Amendment Rights in Arkansas:

In Breshears v. State, decided by the Court of Appeals of Arkansas, the court found a police investigator's second warrantless entry into the defendant's residence to be based on an erroneous assessment of authority. The landlord, Wyles, provided a "notice to quit" that failed to meet legal notice requirements, leading the court to determine that the investigator made a mistake of law: "Here, we agree with Breshears that Investigator DeArmon made a mistake of law, not a mistake of fact, and therefore, we hold that Investigator DeArmon's assessment that Wyles had apparent authority to consent to the warrantless entry into Breshears's residence was unreasonable."¹

Police May Rely on Apparent Authority:

In Illinois v. Rodriguez, the Supreme Court of the United States addressed the validity of a warrantless entry based on the consent of a third party who the police reasonably believe possesses authority over the premises, but who in fact does not. The Court held that a warrantless entry does not violate the Fourth Amendment if the officers have obtained the consent of a third party who they reasonably believe to possess common authority over the premises. Justice Scalia, delivering the opinion of the Court, stated, "The Fourth Amendment generally prohibits the warrantless entry of a person's home, whether to make an arrest or to search for specific objects. The prohibition does not apply, however, to situations in which voluntary consent has been obtained, either from the individual whose property is searched, or from a third party who possesses common authority over the premises." This case involved the arrest of Edward Rodriguez in his apartment by law enforcement officers, who gained entry with the consent and assistance of Gail Fischer, who had lived there with Rodriguez for several months but did not have actual authority over the premises at the time of the search."2

Non-binding Case Examples

These cases represent persuasive authority from other courts outside of Arkansas and the 8th Circuit. Though not binding, they have been selected for inclusion here because if officers in Arkansas find themselves in a similar situation, the outcome will likely be the same, at least in federal court.

Police May Assume That the Adult Who Answered the Door Had Authority:

Police were trying to locate a robbery suspect and knocked on his door. A visitor answered and consented to their request to enter. "Police may assume, without further inquiry, that [an adult] person who answers the door in response to their knock has the authority to let them enter."³

¹ Breshears v. State, 228 S.W.3d 508 (Ark. Ct. App. 2006)

² III. v. Rodriguez, 497 U.S. 177 (1990)

³ People v. Ledesma, 39 Cal. 4th 641 (Cal. 2006)



Index

AIRPORT & OTHER ADMINIS-TRATIVE CHECKPOINTS, 334

ARKANSAS CONSTIUTION, 16

ARRESTS

"Contempt of Cop" Arrests, 141 Collective Knowledge Doctrine, 126 Drugs, attempt to swallow, 152 DUI blood tests, 156 DUI breath tests, 154 Lawful, 116 Line-Ups, 131 Meaning of "Committed in the Officer's Presence?" 129 Private searches, 26 Protective sweeps, 134 Public protests, arrests at, 144 Search, "temporary" arrest, 150 Search, incident to, 146 Search, prior to formal arrest, 148 Vehicle search, incident to, 158 Warrant, entry with, 121 Warrantless entry, 124 When to "Un-arrest" a Suspect, 138

ARSON INVESTIGATIONS, 332

BORDER SEARCHES, 337

BUSINESSES & SCHOOLS

Customer business records, 272 Fire, health, and safety inspections, 276 Government workplace searches, 278 Heavily regulated businesses, 274 School searches, 279 SROs, security guards, and administrators, 284 Student drug testing, 283 Use of force against students, 287 Warrantless arrest inside business, 270

C.R.E.W., 21

CAUSE-OF-INJURY SEARCHES, 324

CHECKPOINTS

Airport & other administrative, 334

DUI, 172

COLLECTIVE KNOWLEDGE DOCTRINE, 38, 126

CONFIDENTIAL INFORMANTS, 347

CONSENSUAL ENCOUNTERS

Asking for Identification, 60 Consensual Encounters, 47 Consent to search, 68 Investigative activities during Consensual Encounter, 56 Knock and Talks, 52 Mistaken authority to consent, 76 Removing hands from pockets, 63 Third-party consent, 73 Transporting to Police Station, 66

DECISION SEQUENCING, 20

DISCARDED DNA, 329

DUI

blood tests, 156 breath tests, 154 checkpoints, 172

FINGERNAIL SCRAPES, 331

FOURTH AMENDMENT

Fourth Amendment, 14 Reasonableness, 23 Search, 41 Seizure, 43

HOMES

Child's room, parental consent to search, 232 Co-occupants, consent to search, 230 Curtilage, 222 Detaining a home in anticipation of a warrant, 265 Fresh pursuit, 239 Hot pursuit, 239 Hotel rooms, 213 Knock and talks, 217 Mistaken authority to consent, 234 Open fields, 220 Overview and standing, 210 Plain view seizure, 225 Protective sweeps, 236 RVs. 213 "Ruse" or lie, convincing suspect to exit. 263 Surround and call-out, 267 Tents. 213 Trash searches, 228 Warrantless arrest at doorway, 243 Warrantless entry based on "ruse" or lie. 260 Warrantless entry for an emergency, 247 Warrantless entry for officer safety, 249 Warrantless entry to investigate child abuse, 253 Warrantless entry to investigate homicide crime, 257 Warrantless entry to make arrest, 246 Warrantless entry to prevent destruction of evidence, 258 Warrantless entry to protect property, 255

HUNCHES, 30

INVESTIGATIVE ACTIVITIES, 56

INVESTIGATIVE DETENTIONS

Anonymous tip, 93 Detaining a suspect, 82 During stop, 88 Factors to consider. 79 Field identifications, 90 Flight, upon seeing officer, 91 Handcuffing, 97 Involuntary Transportation, 109 Length of detention, 86 Officer safety detentions, 84 Patdown, 101, 105 Plain Feel Doctrine, 107 Recording of Officer, 112 Use of force, 97 Victims, detaining, 99 Witnesses, detaining, 99

KNOCK AND ANNOUNCE, 351

KNOCK AND TALKS, Consensual Encounters, 52 Homes, 217

LAW ENFORCEMENT LIABILITY

Attenuation, 374 Behavior that "shocks the conscience", 386 Deliberate indifference, 388 Duty to intervene, 381 Duty to protect, 379 Exclusionary rule, 366 Exclusionary rule, exceptions, 368 Fruit of the poisonous tree, 369 Good faith exception, 372 Inevitable or independent discovery, 376 Non-essential personnel, bringing into the home, 393 Qualified immunity, 394 Section 1983 civil rights violations, 391 Section 242 criminal charges, 392 Social media, sharing crime scene photos on, 390 Standing to object, 370 Supervisor liability, 383 Unequal enforcement of the law, 385

LEFT ALONE, RIGHT TO BE, 19

MEDICAL PROCEDURES, 326

MISCELLANEOUS SEARCHES & SEIZURES

Airport & other administrative checkpoints, 334 Arson investigations, 332 Border searches, 337 Cause-of-injury searches, 324 Discarded DNA, 329 Fingernail scrapes, 331 Medical procedures, 326 Probationer & parolee searches, 339

PATDOWNS

Based on anonymous tip, 105 For weapons, 101

PERSONAL PROPERTY,

Abandoned or Lost Property, 293 Searching containers, 290 Mail or Packages, 296 Single Purpose Container, 291

PLAIN FEEL DOCTRINE, 107

PRIVATE SEARCHES, 26

PROBABLE CAUSE, 35

PROBATIONER & PAROLEE SEARCHES, 339

PROTECTIVE SWEEPS

Arrests, 134 Homes, 236

REASONABLE SUSPICION

Border search, 337 Community caretaking, 166 Confidential informants, 347 Consensual encounters, 47 Defined. 33 Detaining a suspect, 82 Drug testing, students, 283 Handcuffing, 97 Hands in pockets, removing, 63 Hot pursuit, 239 Hunches, 30 Identification, asking for, 60 K9, 186 Knock and talks, 52, 217 Length of detention, 86 Passengers, 184, 201, 205 Protective sweep, 134, 236 Recording of police, 112 School search, 279, 284 Stops, 170 Unrelated questioning, 203 Vehicles, 168, 170

REASONABLENESS, 23

RIGHT 'TO BE LEFT ALONE', 19

SEARCH WARRANTS

Anticipatory search warrant, 345 Confidential informants, 347 Detaining occupants inside and in immediate vicinity, 354 Frisking occupants, 357 Handcuffing occupants, 359 Knock and announce, 351 Overview, 342 Particularity requirement, 344 Receipt, return, and inventory, 364 Sealing affidavits, 349 Serving arrest warrant at residence, 361 Wrong address liability, 363

SEARCH

Arrest, incident to, 146 Border searches, 337 Cause of injury searches, 324 Child's room, parental consent to search, 232 Consent to search a vehicle, 179 Co-occupants, consent to search by, 230 Defined, 41 Government workplace searches, 278 Prior to formal arrest, 148 Private Searches, 26 Probationer & parolee searches, 339 School searches, 279 Searching vehicle incident to arrest, 190 Searching vehicle with probable cause, 193 Technology searches, 299-321 "Temporary" arrest, 150 Trash searches, 228 Vehicle search, incident to arrest, 190

SEIZURE (See also MISCELLANEOUS SEARCHES & SEIZURES) Defined, 43

TECHNOLOGY SEARCHES

Aerial surveillance, 310 Automatic license plate readers, 318 Binoculars, 302 Cell phones, laptops and tablets, 307 Cell phone location records, 308 Drones, 312 Flashlights, 300 GPS devices, 320 Night vision goggles, 304 Obtaining passwords, 321 Pole cameras, 315 Sensory enhancements, 299 Thermal imaging, 305

VEHICLES

Checkpoints, DUI, 172 Checkpoints, information gathering, 174 Checkpoints, legal considerations, 176 Community caretaking, 166 Consent to search a vehicle, 179 Constructive possession, 205 Dangerous items left in vehicle, 196 Frisking people who ride in police vehicle, 182 General rule, 162 Inventories, 197 K9 sniff around vehicle, 186 Ordering passengers to stay in, or exit vehicle, 177 Passengers, identifying, 201 Reasonable suspicion, 168 Scope of stop similar to an investigative detention, 164 Searching vehicle and occupants for weapons, 184 Searching vehicle incident to arrest, 190 Searching vehicle with probable cause, 193 Temporary registration, verification of, 170 Unrelated questioning, 203

WRONG ADDRESS LIABILITY, 363

406 • BLUE TO GOLD LAW ENFORCEMENT TRAINING, LLC



ABOUT THE AUTHOR

Anthony Bandiero, JD, ALM

Anthony is an attorney and retired law enforcement officer with experience as both a municipal police officer and sergeant with a state police agency. Anthony has studied constitutional law for over twenty years and has trained countless police officers around the nation in search and seizure.

View his bio at BlueToGold.com/about

ARKANSAS Search & Seizure Survival Guide

Your job as an officer is almost completely controlled by the Fourth and Fifth Amendments. Therefore, you need a reference that can break down these important constitutional doctrines into easy-to-apply checklists. That's what this book does. If you need guidance in the field, pick up this book. When you get back to the station and need help articulating the legal standards for your report, pick up this book.

There are other legal references out there and I highly recommend you read them. But this book has one serious competitive advantage: it was written by a retired police officer-turned-attorney who has been in your shoes, and knows what you need to know.



Visit: Bluetogold.com Training | Legal Updates | Free Webinars